

# Children and Young People Select Committee Agenda

### Date: Wednesday 17 July 2024 at 5.00 pm

Venue: Jim Cooke Conference Suite, Stockton Central Library, Church Road, Stockton-on-Tees, TS18 ITU

**Cllr David Reynard** 

Cllr Sally Ann Watson

**Cllr Paul Rowling** 

#### Cllr Carol Clark (Chair) Cllr Barbara Inman (Vice-Chair)

Cllr Ray Godwin Cllr Stephen Richardson Cllr Emily Tate Cllr Katie Weston

AGENDA

1	Evacuation Procedure	(Pages 7 - 8)
2	Apologies for Absence	
3	Declarations of Interest	
4	Minutes	
	To approve the minutes of the last meeting held on 17 April 2024.	(Pages 9 - 12)
5	Scrutiny Review of Care Leavers EET - Progress Update	(Pages 13 - 16)
6	Scrutiny Review of Contextual Safeguarding and Youth Relationships - Progress Update	(Pages 17 - 24)
7	Healthwatch Update - Youth Health	
	To receive an update from Healthwatch around some focused work they are carrying out around youth health.	
7.1	Youth Justice Plan	
	To receive a presentation on the Youth Justice Plan for Stockton on Tees.	(Pages 25 - 52)



# Children and Young People Select Committee Agenda

# 8 Scrutiny Review of Narrowing the Gap in Educational Attainment

To receive an update on plans for final stakeholder engagement.

## 9 Chair's Update and Work Programme

(Pages 53 - 54)



# Children and Young People Select Committee

Agenda

#### Members of the Public - Rights to Attend Meeting

With the exception of any item identified above as containing exempt or confidential information under the Local Government Act 1972 Section 100A(4), members of the public are entitled to attend this meeting and/or have access to the agenda papers.

Persons wishing to obtain any further information on this meeting, including the opportunities available for any member of the public to speak at the meeting; or for details of access to the meeting for disabled people, please

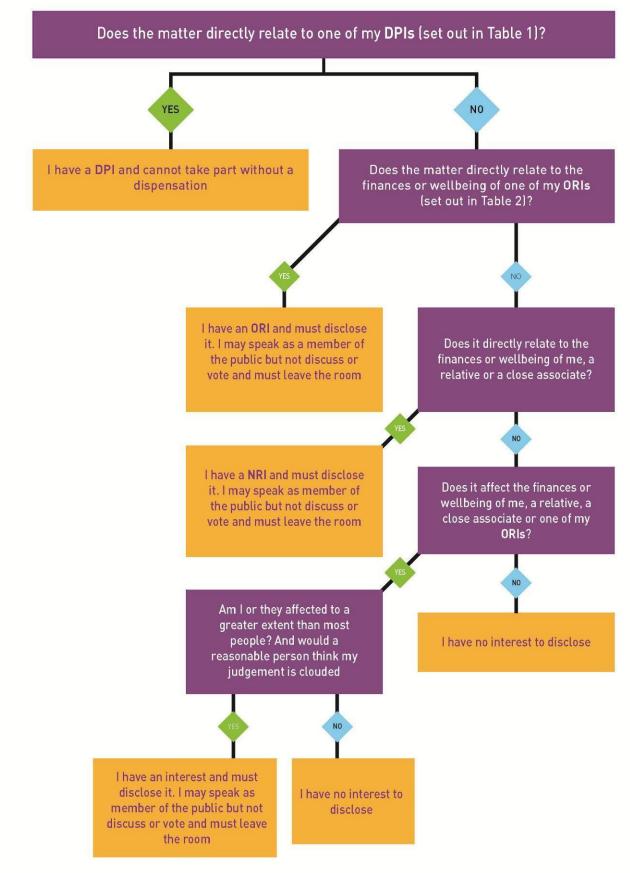
Contact: Judy Trainer, Democratic Services Manager on email judy.trainer@stockton.gov.uk



#### KEY - Declarable interests are:-

- Disclosable Pecuniary Interests (DPI's)
- Other Registerable Interests (ORI's)
- Non Registerable Interests (NRI's)

#### Members – Declaration of Interest Guidance





# **Table 1 - Disclosable Pecuniary Interests**

Subject	Description
Employment, office, trade, profession or vocation	Any employment, office, trade, profession or vocation carried on for profit or gain
Sponsorship	Any payment or provision of any other financial benefit (other than from the council) made to the councillor during the previous 12-month period for expenses incurred by him/her in carrying out his/her duties as a councillor, or towards his/her election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
Contracto	Any contract made between the councillor or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/civil partners (or a firm in which such person is a partner, or an incorporated body of which such person is a director* or
Contracts	<ul> <li>a body that such person has a beneficial interest in the securities of*) and the council</li> <li>(a) under which goods or services are to be provided or works are to be executed; and</li> <li>(b) which has not been fully discharged.</li> </ul>
Land and property	Any beneficial interest in land which is within the area of the council. 'Land' excludes an easement, servitude, interest or right in or over land which does not give the councillor or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/ civil partners (alone or jointly with another) a right to occupy or to receive income.
Licences	Any licence (alone or jointly with others) to occupy land in the area of the council for a month or longer.
Corporate tenancies	Any tenancy where (to the councillor's knowledge)— (a) the landlord is the council; and (b) the tenant is a body that the councillor, or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/ civil partners is a partner of or a director* of or has a beneficial interest in the securities* of.
Securities	Any beneficial interest in securities* of a body where— (a) that body (to the councillor's knowledge) has a place of business or land in the area of the council; and (b) either— (i) the total nominal value of the securities* exceeds £25,000 or one hundredth of the total issued share capital of that body; or (ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the councillor, or his/ her spouse or civil partner or the person with whom the councillor is living as if they were spouses/civil partners have a beneficial interest exceeds one hundredth of the total issued share capital of that class.

\* 'director' includes a member of the committee of management of an industrial and provident society.

\* 'securities' means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.



# Table 2 – Other Registerable Interest

You must register as an Other Registrable Interest:

a) any unpaid directorships

b) any body of which you are a member or are in a position of general control or management and to which you are nominated or appointed by your authority

- c) any body
- (i) exercising functions of a public nature
- (ii) directed to charitable purposes or

(iii) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union) of which you are a member or in a position of general control or management

# Agenda Item 1

### Jim Cooke Conference Suite, Stockton Central Library Evacuation Procedure & Housekeeping

If the fire or bomb alarm should sound please exit by the nearest emergency exit. The Fire alarm is a continuous ring and the Bomb alarm is the same as the fire alarm however it is an intermittent ring.

If the Fire Alarm rings exit through the nearest available emergency exit and form up in Municipal Buildings Car Park.

The assembly point for everyone if the Bomb alarm is sounded is the car park at the rear of Splash on Church Road.

The emergency exits are located via the doors between the 2 projector screens. The key coded emergency exit door will automatically disengage when the alarm sounds.

The Toilets are located on the Ground floor corridor of Municipal Buildings next to the emergency exit. Both the ladies and gents toilets are located on the right hand side.

### Microphones

During the meeting, members of the Committee, and officers in attendance, will have access to a microphone. Please use the microphones, when directed to speak by the Chair, to ensure you are heard by the Committee.

This page is intentionally left blank

# Agenda Item 4

# CHILDREN AND YOUNG PEOPLE SELECT COMMITTEE

A meeting of Children and Young People Select Committee was held on Wednesday 17 April 2024.

Present:	Cllr Carol Clark (Chair), Cllr Barbara Inman (Vice-Chair), Cllr Stephen Richardson, Cllr Paul Rowling, Cllr Emily Tate, Cllr Marcus Vickers (sub for Councillor David Reynard), Cllr Sally Ann Watson and Cllr Katie Weston.
Officers:	Eddie Huntington, Vanessa Housley, Mandie Rowlands (Ch S) and Judy Trainer (CS).
Also in attendance:	Kevin Burns (DfE), Janet Bradley (HealthWatch)
Apologies:	Cllr Ray Godwin and Cllr David Reynard.

#### CYP/1/24 Evacuation Procedure

The evacuation procedure was noted.

#### CYP/2/24 Declarations of Interest

There were no declarations of interest.

#### CYP/3/24 Minutes

AGREED that the minutes of the meeting held on 13 March 2004 be confirmed as a correct record and signed by the Chair.

### CYP/4/24 Scrutiny Review of Narrowing the Gap in Educational Attainment

The Select Committee received a presentation from Kevin Burns, the newly appointed regional DfE Attendance Adviser.

The presentation covered:

- The new Statutory Guidance: Working Together to Improve School attendance which had been published on 29 February 2024 and was coming into force on 19 August 2024
- Progress to date:
  - o 90% of schools now had a senior champion
  - 85% of schools were now sharing data on a daily basis
  - Two thirds of Local Authorities were either fully delivering the new expectations or had an agreed plan to do so by January 2024
  - $\circ~$  89% of Local Authorities now had a single point of contact for schools in their area
- What might be working:
  - Targeting Support Meetings holding termly conversations with schools, using their attendance data to identify pupils and cohorts at risk of poor

attendance and agreed targeted actions and access to services for those pupils

- Multi- disciplinary support for families proving access to early help support workers to work intensively with families to provide practical whole-family support where needed to tackle the causes of absenteeism and unblock the barriers to attendance
- The focus of work in Stockton understanding that attendance is everyone's business:
  - What is the impact on the Local Authority?
  - What change could be made at an operational level?
  - What change could be made at a strategic level?

Key issues highlighted and discussed were as follows:

- Understanding of the issues/ problems specific to Stockton cohorts was essential
- A need to understand how schools and the Local Authority can position resource to address the issue
- Absenteeism had still not returned to pre-Covid levels
- Many Local Authorities reported issues with anxiety and mental health as a key factor in absence
- Members questions whether schools were adequately resourced to make up for lost learning due to Covid and to fully integrate children back into the classroom
- Attendance Hubs had a role to play in sharing best practice and developing support networks
- Member queried whether a "safe space" within mainstream schools could provide a stepping stone for children with additional needs to integrate back into the school system
- Attendance was not as important as it used to be in Ofsted judgements. If this changed, it might encourage more schools to return to the interventions they used to employ
- Schools should make adjustments to respond to the needs of the community
- Home visits could have a positive impact on improving attendance
- Some young people would be better placed in alternative provision
- The extent to which waiting times for mental health support was impacting on attendance needed exploring locally
- An absenteeism and suspension dashboard was under development and would include data from partners. According to the data, early incations were that Year 10 had the highest absenteeism for Stockton; this year group had been in Year 7 in 2020 and were likely to have been adversely affected by Covid disruption. Absenteeism also seemed to be an issue on a Friday and could possibly be attributed to parent/ carers' changing home working patterns
- ImpactEd Evaluation had launched Understanding Attendance as a national project to help schools understand the drivers behind poor attendance in their setting. The project launched in Spring 2023 and early findings using survey data from over 30,000 young people and attendance data from over 200,000 pupils revealed the following key factors were having an impact on attendance in schools at a national level:
  - Sense of school belonging as a key driver of attendance across all contexts.
  - An emerging challenge of a 'second transition' from Year 7 to Year 8 that deserved greater attention
  - Attendance drivers were intersectional. School leaders should avoid considering demographic factors in isolation. Female pupils who were

eligible for Pupil Premium and had a special educational need were particularly likely to be low attending

 Awareness of sanctions and consequences wasn't strongly linked to improved attendance. Understanding of the importance of school and relationships with peers and teachers were more strongly associated with attendance

The Understanding Attendance project was being expanded to help more schools and Trusts analyse the drivers of attendance in their setting, and access effective strategies.

AGREED that the information be noted.

### CYP/5/24 Chair's Update and Work Programme

It was proposed that the May meeting should be an informal session to facilitate a discussion with health colleagues. This would mean re-scheduling the summary of evidence session to June and consideration of the final report to July.

AGREED that the work programme be amended as set out above.

Chair.....

This page is intentionally left blank

# Agenda Item 5

### **PROGRESS UPDATE: Review of Care Leavers EET**

SCRUTINY MONITORING – PROGRESS UPDATE		
Review:	Scrutiny Review of Care Leavers EET	
Link Officer/s:	David Willingham	
Action Plan Agreed:	September 2021	

Updates on the progress of actions in relation to agreed recommendations from previous scrutiny reviews are required approximately 12 months after the relevant Select Committee has agreed the Action Plan. Progress updates must be detailed, evidencing what has taken place regarding each recommendation – a grade assessing progress should then be given (see end of document for grading explanation). <u>Any evidence on the impact of the actions undertaken should also be recorded for each recommendation.</u>

Recommendation 7:	Has a Borough-Wide commitment to creating a sustainable model to increase access to work experience and job opportunities with local employers and partner agencies for young people leaving care through the creation of a dedicated brokerage resource which will focus on pro-actively finding, placing and maintaining young people in education, employment and training.
Responsibility:	David Willingham/Rhona Bollands
Date:	3 by April 2022 and minimum of 5 by April 2023 working across minimum of 4 areas April 2022
Agreed Action:	Develop plan to identify and engage with relevant existing forums and strategic groups to improve work experience and job opportunities across the borough. Use Children's Services review as an opportunity to create dedicated brokerage coordination resource.
Agreed Success Measure:	Increased numbers of apprenticeships and opportunities within SBC. 3 by April 2022 and minimum of 5 by April 2023 working across minimum of 4 areas. At least 5 external employers are engaged and offer opportunities in first year, and continues to improve and is monitored through CIOC Strategic Group. Opportunities are coordinated through dedicated teams.
Evidence of Progress (September 2022):	2 x Care Leavers working towards a Youth Support Apprenticeship in Children's Services 1 x Care Leaver working within Care for your Area
Assessment of Progress (September 2022): (include explanation if required)	2. On Track

# PROGRESS UPDATE: Review of Care Leavers EET

Evidence of Impact (September 2022):	The review and recruitment is now complete and we have a new team who are keen to embed this work. we have seen a change in the way teams think about young people and the importance of focusing on EET.
Evidence of Progress (February 2023):	<ol> <li>x Care Leavers working towards a Youth Support Apprenticeship in Children's Services</li> <li>x Care Leaver working within Care for your Area</li> </ol>
Assessment of Progress (February 2023): (include explanation if required)	<ul> <li>3. Slipped</li> <li>The co-production of the CIOC/CL strategy will help the Local Authority focus on the priorities on the 'family business' and a priority plan will be formed as part of the ongoing work.</li> <li>Work is also re-aligned to ensure our in-house Pathway Team are engaging with our work ready young people, this is on an outreach basis enabling workers and young people to meet in a place suitable and comfortable for the young person.</li> <li>As a Local Authority we need to look wider than Children's Services for work experience placements and Apprenticeship opportunities: greater variety of opportunity and less sensitivity of case work for young people who have previously received a service. This would allow for more meaningful work and job shadowing across all Directorates. We also need to consider more entrylevel jobs elsewhere in SBC.</li> </ul>
Evidence of Impact (February 2023):	Children's Services Team is working together on this agenda and using the Employer Engagement Worker role is allowing us to have those conversations with the external employees that serve Stockton-on-Tees.
Evidence of Progress (November 2023):	Progress is ongoing but further work is required at a corporate level to ensure we have commitment across all directorates to provide opportunities.
Assessment of Progress (November 2023): (include explanation if required)	<ul><li>2. On-Track</li><li>This is a council wide response and requires commitment from CMT to drive the agenda forward.</li><li>Ongoing work with the DWP, and the draft protocol that needs management agreement will allow for a collaborative approach to move young people into the labour market and away from the benefit system.</li></ul>
Evidence of Impact (November 2023):	Children's Services have the evidence of how this has been successful, and we need to use this as the blueprint across the council.
Evidence of Progress (July 2024):	As of 9 <sup>th</sup> July 2024, we have: 6 young people on work placements within the council 4 of those have secured apprenticeships to start September 2024 1 young person is doing work placement alongside policing degree. 1 young person accepted on degree to start in September and using work placement as work experience. 3 young people are currently midway through there apprenticeship that started September 2023

# PROGRESS UPDATE: Review of Care Leavers EET

	1 young person completed apprenticeship, secured a full-time post and is now working in our edge of care team support other young people who are at risk of becoming care experienced.
Assessment of Progress (July 2024): (include explanation if required)	1 Fully achieved
Evidence of Impact (July 2024):	Paper to be presented to cabinet on 16 <sup>th</sup> July with recommendation to endorse additional employability support for are experienced young people aged 16-25, including prioritising access to apprenticeships and job vacancies and guaranteed interviews for those meeting essential criteria. The succession of this will form the basis of how we approach external partners and local employees to progress beyond the council.

Assessment of	1	2	3	4
Progress Gradings:	Fully Achieved	On-Track	Slipped	Not Achieved

This page is intentionally left blank

# Agenda Item 6

### **APPENDIX 1**

### **PROGRESS UPDATE:** Review of Contextual Safeguarding and Youth Relationships

SCRUTINY MONITORING – PROGRESS UPDATE	
Review:	Contextual Safeguarding and Youth Relationships
Link Officer/s:	Dave Willingham/Nicole Wilson
Action Plan Agreed:	July 2023

Updates on the progress of actions in relation to agreed recommendations from previous scrutiny reviews are required approximately 12 months after the relevant Select Committee has agreed the Action Plan. Progress updates must be detailed, evidencing what has taken place regarding each recommendation – a grade assessing progress should then be given (see end of document for grading explanation). <u>Any evidence on the impact of the actions undertaken should also be recorded for each recommendation.</u>

Recommendation 1:	That a strategic partnership approach to Contextualised Safeguarding is agreed and monitored through existing established multi-agency partnerships such as Safer Stockton Partnership, YOT Board, HSSCP and the Children and Young People's Board.
Responsibility:	Nicole Wilson AD
Date:	December 2023
Agreed Action:	Risk Outside the Home presentations to create discussion and ownership. Ambition is to consolidate this as both a child safeguarding and community safety priority
Agreed Success Measure:	Strategic Partnerships incorporate Risk Outside the Home in their plans and activity
Evidence of Progress (July 2024):	Work has been undertaken with Cleveland Police and other partners through YOT board and SSP to develop a strategic partnership approach to Risk Outside the Home and particularly youth violence. Progress and development with be monitored and updates will provided to both boards.
Assessment of Progress (July 2024): (include explanation if required)	<b>2 On Track</b> - Since the development of this plan the awareness of child and young person exploitation has increased. Work has been undertaken across the partnership to understand the scope of the challenges and receive feedback from communities and young people.
Evidence of Impact (July 2024):	Exploitation is now included on strategic boards, regular reports to boards are expected from August 2024. Examples include the partnership work within Clear Hold Build.

Recommendation 2:	That a consistent definition of child criminal exploitation and contextual safeguarding is developed and adopted by all Stockton-on-Tees partners.
Responsibility:	Nicole Wilson AD
Date:	December 2023

Agreed Action:	Rollout of our new <b>Risk Outside the Home</b> Policy and Guidance. The document provides a working definition to be used across Children's Services
Agreed Success Measure:	The definition of Risk Outside the Home is shared and understood within the children's partnership
Evidence of Progress (July 2024):	The Risk Outside the Home Policy and Guidance has been developed and is currently under review. Since scrutiny the terminology has reverted back to exploitation as this was more consistently used amongst partners.
Assessment of Progress (July 2024): (include explanation if required)	<b>3. Slipped</b> - progress has been made on the awareness of exploitation of children and young people across the partnership.
Evidence of Impact (July 2024):	This is evidenced by the additional investment and contribution from partners to the MACE Hub and the creation of additional teams, including a dedicated SW Team and Adolescence Team.

Recommendation 3:	That clear outcome measures are defined to measure success of interventions and approaches.			
Responsibility:	Miriam Sigsworth Service Lead			
Date:	December 2023			
Agreed Action:	Amendments have been made to the children's social care assessment document to better capture those children and young people who are at risk Multi-agency working group to be established to explore performance indicators across the children's and community safety system			
Agreed Success Measure:	Identification of children and young people at risk of harm outside the home is routinely quality assured			
Evidence of Progress (July 2024):	<ul> <li>We now have the ability to capture High risk CE CSE through the Screening Tool, Initial ETAC's and ETAC Reviews. Once the Screening tool is incorporated fully, Low to Medium cases will also be able to be captured through Targeted Youth. In addition, there is also a report generated regarding Missing from Home.</li> <li>Exploitation is now also considered within Early Help and Family Work Teams</li> </ul>			
Assessment of Progress (July 2024): (include explanation if required)	<b>2- On Track -</b> In addition to this there are now specific reports that can be ran on exploitation through the work of the dedicated SW Team, MACE and Adolescence Team. These teams are also support others to improve awareness and practice.			
Evidence of Impact (July 2024):	Reports are now generated through the teams created, this has also improved oversight in case management and planning and support packages have improved significantly since the development of this action plan.			

Recommendation 4:	That support is provided for schools, in partnership with Hartlepool and Stockton-on-Tees Safeguarding Children Partnership (HSSCP), to promote understanding of contextualised safeguarding and relationships through the development and delivery of a programme of awareness raising and training supplemented with advice and guidance and clear routes into support.			
Responsibility:	• HSSCP			
Date:	Ongoing rolling training			
Agreed Action:	Contextual Safeguarding / Risk Outside the Home training is freely available and promoted by HSSCP.			
Agreed Success Measure:	School staff are knowledgeable, skilled and are confident in how to identify and support children and young people at risk from outside the home.			
	Increased knowledge and understanding is visible in referrals from schools to children's services and in how schools support children as a single agency or as part of multi-agency plans			
Evidence of Progress (July 2024):	This work has not developed significantly through SSP. However work has continued to develop through SBC Education, Inclusion and Achievement. Working with Police and other partners presentations have taken place relating to exploitation and youth violence and how this relates to exclusions and absence.			
Assessment of Progress (July 2024): (include explanation if required)	Closer working relationships and support has been developed between EIA and the teams directly working with exploitation and youth violence. This has enable EIA to deliver presentations and support within schools			
	In addition to the presentation, training to be rolled out regarding the Screening Tool in order for referrals to be strengthened by the specific concerns regarding CCE and CSE, this would provide clarity regarding CCE and CSE concerns and develop a targeted response to risk.			
	Around Midnight interactive tool will be rolled out to schools in September.			
	A school risk indicator has been developed to identify those schools most at risk of exploitation and youth violence. This has been a partnership between SBC and CURV (Cleveland Unit for Reduction Of Violence)			
	School navigators have been piloted in some schools to support early identification of vulnerable young people and help facilitate support. A bid is currently considered to add a specialist youth violence navigator who will cover exploitation.			
	The vulnerable children data base has been further developed and is now used in all schools and colleges to support a multi agency response.			
Evidence of Impact (July 2024):	<b>2. On Track</b> - Schools have recognised the need for training and support and engaged fully with the EIA team. A reporting framework has been agreed for school navigators.			

Recommendation 5:	That a training and support programme is delivered to Children's Services staff to enhance understanding of contextualised safeguarding and to help recognise and support young people who are being exploited or at risk of exploitation.			
Responsibility:	Tanya Evans, Contextual Safeguarding Team Manager			
Date:	September 2023			
Agreed Action:	Additional bespoke training has been developed for the Council's children's workforce. Content and approach has recently been tested through a pilot to a children's social work team			
	Learning gained had been incorporated into the rollout of training to staff across social work teams, Help & Support and SEND planned from July 2023			
Agreed Success Measure:	Children's service staff are knowledgeable, skilled and confident to support children and young people and families.			
	This is visible in children's assessments, plans and how we support children, young people and families.			
Evidence of Progress (July 2024):	We now have the Initial ETAC's and reviews, this requires further development as to content that is easily understood by families and young people. The document also requires some revision regarding the plans being SMART.			
	There is still a gap in the workforce regarding understanding of contextual safeguarding, NRM's, partnerships working, signs and indicators of CE/CSE.			
Assessment of Progress (July 2024): (include explanation if required)	<b>3. Slipped</b> - The dedicated teams developed are now educating and supporting staff in awareness of exploitation and progress will be monitored through the quality assurance framework . Exploitation will be now be included in the new workforce development offer.			
Evidence of Impact (July 2024):	At a strategic level the acknowledgment and support required to embed a partnership approach to exploitation. This does need to be developed further.			

Recommendation 6:	That a programme of awareness raising is developed for key partners and elected Members.		
Responsibility:	Tanya Evans, Contextual Safeguarding Team Manager		
Date:	November 2023		
Agreed Action:	This will be achieved through presentations to key strategic partnership groups and HSSCP training programme		
Agreed Success Measure:	Risk Outside the Home is recognised as a safeguarding and community safety priority		
Evidence of Progress (July 2024):	The priority over the past 12 months has been to develop our approach to the exploitation of children and young people. Although there have been elected		

	members involved in the discussions and strategic boards. A plan for further awareness and involvement has not been developed.	
Assessment of Progress (July 2024): (include explanation if required)	3. Slipped	
Evidence of Impact (July 2024):		

Recommendation 7:	That a community guardian programme is introduced within schools and communities across Stockton-on-Tees to provide wider community support.			
Responsibility:	• HSSCP			
Date:	December 2023			
Agreed Action:	To identify, liaise and take learning from those LAs where community guardian programmes have been introduced			
	Identification of services that are best placed to lead on this work			
Agreed Success Measure:	This will be scoped and developed			
Evidence of Progress (July 2024):	2 On Track - meetings have taken place so far, one was the presentation and the other was in regards to the development of clusters within the community which is being developed by Westlands School and the plan is to role their model out to other schools. In this meeting Community Safety feel they were best to lead on this as they have allocated Community Officers for set areas. I believe that Children's Services should be the custodian of this for the purpose of full oversight and being able to record progress, direct responses. The Harmony (Clear Hold Build) project is being used in some areas and again the plan is to use the learning to be mirrored within other localities as it mainly focusses upon one area at present.			
	Visits to be arranged to other LA's where they have Guardians in place to see if this can be replicated or developed within the LA.			
Assessment of Progress (July 2024): (include explanation if required)	This are is still at the initial stage of development.			
Evidence of Impact (July 2024):	As above.			

Recommendation 8:	That multi-agency capacity to support our MACE approach is strengthened to meet need.	
Responsibility:	Miriam Sigworth and Nicole Wilson AD	
Date:	December 2023	
Agreed Action:	Analysis of the current / emerging gaps in MACE capacity with our partners	
Agreed Success Measure:	MACE has the capacity to perform its core functions to identify children at risk and the sources of harm to them; and to coordinate targeted activity to disrup harm and achieve safe spaces for children	
Evidence of Progress (July 2024):	This area has now developed in a wider approach to the exploitation of children and young people. The development of a dedicated area and a Hea of Service was implemented through the recent review within Childrens Services. This area includes, YOT, MACE, Dedicate SW Team and the Adolescence team	
Assessment of Progress (July 2024): (include explanation if required)	<b>2. On Track</b> - There has been an improvement in the way approach and deliver since the development of the new teams. This has improved practice and oversight, aligned the missing from home work and ensured all identified children and young people have worker.	
Evidence of Impact (July 2024):	Evidence of impact is currently being collated and reviewed.	

Recommendation 9:	That an options appraisal is undertaken on how Children's Services can achieve the best outcomes for young people through improved practice and additional capacity and focus, including through the use of voices of experience. This will include options for structure and effective multi- agency working.	
Responsibility:	Nicole Wilson AD	
Date:	November 2023	
Agreed Action:	Appraisal Paper to CSLT about how we support children at risk of significant harm from risk outside the home	
Agreed Success Measure:	Practitioners and managers know what is expected of them. They are supported to practice with confidence and are able to build strong trusted relationships with children and families.	
Evidence of Progress (July 2024):	There has been improvement in this areas with the implementation. This area is included in workforce development. The creation of new teams and a dedicated area should improve outcomes.	
Assessment of Progress (July 2024): (include explanation if required)	3. Slipped	
Evidence of Impact (July 2024):		

Assessment of	1	2	3	4
Progress Gradings:	Fully Achieved	On-Track	Slipped	Not Achieved

This page is intentionally left blank

#

.

# Agenda Item 7a

# Youth Justice Plan Stockton-on-Tees

4

2024-2025







North East and North Cumbria



# Contents

### Page

- 3... Introduction, vision and strategy
- 4... Local context
- 5... Governance, leadership and partnership arrangements
- 8... Update on the previous year
- 13.. Plans for the forthcoming year
- 16.. Priorities for the coming year
- 18.. National priority areas
- 24.. Appendices and Glossary

# Introduction, Vision, and Strategy



Welcome to the Stockton-on-Tees Youth Justice Plan for 2024-25. This Plan sets out our priorities for the forthcoming year and how we will work with others to realise our vision and deliver services that promote positive child outcomes, reduce crime and make communities safer. This plan has been developed and agreed by the youth justice partnership.

Youth justice services in Stockton-on-Tees have a proud history of delivering effective, high-quality services to help children stay out of the justice system and reduce reoffending when they do. We are supporting more children and their families when worries first arise.

Proven youth crime and the numbers of children in the justice system in 2023-24, have fallen compared to the previous year - 380 offences by 121 children in 2023-24 compared to 454 by 154 children in 2022-23. This is good news for our children and communities.

Youth justice services in Stockton-on-Tees are rated as "*Outstanding*" by independent inspectors and we remain committed to provide high quality, personalised and responsive services.

Improving our understanding of the lived experience of justice-experienced children and enshrining *Child First* principles in our approaches supports our ambitions in this.

In 2023-24, the Youth Justice Team relocated to sit within a new adolescent service in Children's Services to refocus efforts to deliver improved services to children at risk of criminal exploitation.

Local analysis tells us that justiceexperienced children are amongst the most vulnerable to this form of harm. Our analysis also shows a strong relationship between child exploitation and serious youth violence. These themes will be amongst our priorities for 2024-25.

Our new case management database being introduced will improve our ability to analyse and understand outcomes, children's needs and the lived experience of justice-experienced children.

I am delighted to be taking the helm of the Management Board at this exciting time in the development of our youth justice services and partnership.

Majella McCarthy, Chair of Stockton-on-Tees Youth Justice Management Board & Director of Children's Services

# Local Context

Stockton-on-Tees is a diverse area of six towns covering mainly urban areas, with some rural villages. It's population is around 200,000 and growing. 8% of the population are from a Black or other minority ethnic group. The population of 10–17-year-olds is over 43,000.

There are areas of great affluence alongside some of the most deprived in England, with some significant differences within the Borough experienced in life and health outcomes. We know that socio-economic factors profoundly influence the lives and opportunities of children and many of the children who come into the justice system are from our most deprived communities.



#### Decreasing:

Falls in the number of children in the justice system and the number of proven crimes in 2023-24, compared to the previous year.

The number of children entering the justice system for the first time



#### Increasing:

Complexity of children's needs

The number of children arrested for serious youth violence in 2023-24. Most are at risk of, or are experiencing, child exploitation



#### **Demographics:**

Children in the justice system are predominantly male and White British

A substantial proportion of children in the justice system are also known to local children's services

# Governance, Leadership and Partnership Arrangements

#### Youth Justice Management Board

The Management Board delivers strategic direction and coordinates the provision of local services. There is a clear focus on holding those functions, and the wider youth justice partnership, to account for performance at both an operational and strategic level.

The membership and terms of reference for the Management Board have recently been reviewed and refreshed to ensure its continued effectiveness and compliance with 'Youth Justice Service Governance and Leadership, December 2021'. The main objectives of the Board are:

- 1. To ensure the preparation and implementation of the annual Youth Justice Plan; to consider and act upon feedback from the Youth Justice Board (YJB).
- 2. To determine how the Youth Justice Team is to be composed and funded, how it is to operate and what functions it is to carry out.
- 3. To agree measurable objectives linked to key performance indicators as part of the youth justice plan and evaluate service delivery to improve understanding of 'what works' in preventing offending and reoffending, including consideration of thematic inspections.
- 4. To influence other strategies and programmes from a youth offending perspective.
- 5. To agree annual funding arrangements and ensure the effective use of resource. To monitor quarterly financial position statements. To seek opportunities to gain additional resources which add value to core funding.
- 6. To oversee the appointment and designation of the Head of Service.

The Board is chaired by the Director of Children's Services. Board membership is comprised of representatives from the statutory partners: the local authority; police service; probation service and the integrated health board; and from local partners: the Office of Police and Crime Commissioner: the voluntary and community sector: and the courts. The Youth Justice Board is also represented.

The Board meets quarterly. As well as monitoring youth justice outcomes, the Board takes account of emerging trends, policy directives and legislation, research and inspections. Information on compliance with the conditions of Youth Justice Board grant funding, performance reports, quality assurance casework audits and the findings of National Standard audits are presented and discussed by the Board.

More information on the partnership improvements and Board developments in 2024-25 can be found on page 9.

#### Location

The Youth Justice Team (YJT) is located in our Adolescent & Exploitation Services in Early Help and Safeguarding within Children's Services.

The new Adolescence & Exploitation Service comprises youth justice, specialist safeguarding child exploitation services including the multi-agency child exploitation hub, and targeted early help to children and their families.

The Youth Justice Head of Service role is delivered by the Service Lead for Adolescent & Exploited services, with line management by the Assistant Director for Early Help and Safeguarding.

#### **Resources and Value for Money**

Resourcing for youth justice services comes from the Youth Justice Board and the local partnership. Youth justice functions are compliant with the minimum staffing requirements set out in the Crime and Disorder Act 1998 and a structure chart is presented on page 25.

100% of the youth justice grant is allocated to staffing costs within the YJT, accounting for just under half of the employee costs for practitioners delivering statutory youth justice work in the courts, community and custody; the supervision and management oversight of case managers and other YJ staff, and admin workers who populate the youth justice case management database and extract performance data. The costs of seconded staff are met by their employing agencies.

The Youth Justice Team has a diverse workforce comprising staff on substantive permanent and temporary contacts and community volunteers. In addition, there are 1 member of the team who is employed by another agency and co-located for part of their working week.

We are committed to delivering services that represent **value for money**. A significant amount of time has been spent on understanding the 'value' of services that are delivered, in terms of cost, outcomes and savings created through prevention and 'invest to save' approaches.

We will be delivering a range of services in partnership with others, to avoid duplication and to draw upon the skills and expertise of partners to maximise use of resources and expertise.



### **Partnership Arrangements**

Youth justice services in Stockton-on-Tees have developed a range of strategic and operational linkages; outlined below:



The range of partners will be further expanded in the coming year as we consolidate arrangements to realise our new child exploitation offer and reduce serious youth violence.

Most statutory youth justice interventions are delivered 'in house' or in partnership with key stakeholders. Our commissioned arrangement for speech, language and communication services with North Tees and Hartlepool Foundation Trust will continue.

Joint working arrangements with the Office of Police Crime and Commissioner (OPCC) funded Liaison and Diversion Service and Custody Navigators to support children in the police station are continuing; these are significant not only to ensure that children are properly supported but also to ensure a presence during those critical 'reachable moments'.

There is close working between the Youth Justice Team and children's social care for those deemed to be a Child in Need, Child in our Care and Care Leavers. Working protocols are in place. The reduction of criminalisation and offending by children in our care are corporate priorities and is well embedded in local decision making by our partners in Police, Crown Prosecution Service and the Courts.

Multi-agency pathways have been developed to support the 'Prevent' and Modern-Day Slavery duties. The Youth Justice Team is also an integral part of Multi-Agency Public Protection Arrangements (MAPPA) when a multi-agency approach is required to protect people from serious harm. Information sharing agreements ensure information is available to support holistic assessments and planning for young people. All information is managed sensitively in accordance with Data Protection principles.

# Update on the previous year

### Help children stay out of the criminal justice system

During 2023/24 we reviewed and refreshed our Out of Court Disposal (OOCD) policy and process. We also introduced our 'Child First' bespoke OOCD panels where we invite professionals working with the child to contribute to the discussion and decision making.

The OPCC provide funding for Triage disposals and interventions to children. Triage continues to be our most widely used OOCD. The introduction of our OOCD panels and our consistent use of Triage has contributed to a significant improvement in our FTE's rate. The latest YJB performance rate is 125 and this is better than all other local and national comparisons.

Over the last 12 months we have fully established our Turnaround Programme. Since January 2023 we have worked with 75 children and have provided a range of interventions with have included family work, positive activities, and support with ETE.

#### Reduce the use of custody and prioritise effective resettlement

Our custody rate has remained high over the last 12 months. It is currently at 0.29 which equates to six children currently serving custodial sentences (in custody/community phase). The driver behind these rates has been serious youth violence, child exploitation and the influence of Organised Crime Groups. We have worked hard to keep our custody rates at a minimum and this was recognised during our YJB National Standards validation visit in January 2024. All reports go through our pre-sentence meeting process, and most were given comprehensive community sentences that we proposed to the court. We currently have three children who have been released on licence.

At the point of sentence, we hold bi-monthly resettlement meetings to ensure support is available on release. All are subject to a range of licence conditions which include where appropriate electronic tags with trial monitoring. Our CAMHS, SALT, ETE and support workers have been involved to ensure each child has consistent and individual support throughout the whole sentence.

### To reduce reoffending

We have continued to review and develop our interventions. Cleveland Police have secured funding for seconded officers to have virtual reality headsets to use in direct work with children. We have renewed and refreshed our knife crime programme and have a range of tools to address violent offending. Our interventions are under continuous review. Where appropriate we have made referrals to the Safer Communities Transitions Project for additional support when 17-year-olds make the transition into adulthood.

We have employed a full-time education, training and employment (ETE) worker to ensure children have intensive support to secure and sustain appropriate ETE opportunities and options. Although funding for our trauma informed pathway ended in 2023, we have had positive discussions with Tees Esk Wear Valley NHS trust to resume this resource in 2024.

#### **Develop our partnership response to Serious Youth Violence**

We have continued to develop our response to Serious Youth Violence. We have worked closely with Cleveland CURV and have developed a range of initiatives. The main area of development has been the introduction of Custody Navigators scheme at Middlesbrough Custody suite where Children from Stockton-On-Tees are taken when arrested. This has ensured children have support at the earliest opportunity and trained staff can facilitate a 'teachable' moment. Our Turnaround programme has worked with those children who have been arrested for violent offences but who have not been formally charged. Again, this early intervention response will have benefits of steering children away from becoming involved in serious youth violence. We have previously documented our partnership response in developing an Adolescent and Exploitation Service with additional resources and practices in place to tackle child exploitation and serious youth violence.

# To develop an Immediate Justice model of delivery in partnership with the PCC and other Cleveland YJS

The OPCC provided funding so we could develop our Immediate Justice project. We have worked closely with the OPCC and our Community Safety team and developed agreed criteria and pathways for referrals. We have established clear metrics to measure success against outputs and provide monthly performance reports to the OPCC. We went live on the 01/09/2023 and have employed 1.5 members of staff on a short-term basis. The rate of referrals has not been at the expected level since the project started (this is consistent with both Hartlepool and South Tees Youth Justice Teams). We have had 22 referrals from our Community Safety team. We are currently working with the OPCC and Community Safety team so we can widen the criteria in relevant cases.

### **Board development**

Plans to outsource the role of Board Chair have changed and the Director of Children's Services will continue this. In line with our commitment to deliver effective and high-quality services, the Board has embarked on its own development programme which is continuing into 2024-25.

Activity includes: the temporary secondment of an experienced youth justice Head of Service to support the Board; refreshed membership and terms of reference; Board development days and thematic workshops; development of a new performance dashboard; and the

development of an annual workplan to ensure that key priorities are regularly discussed and monitored.

Key success factors include: the Board regularly receives regular quantitative and qualitative data to support its governance functions and enables challenge where needed; Board has a strong understanding of the lived experience of children and families and the *Child First* approach to youth justice; and the Board has a strong understanding of the profile and level of need of children and their families, any disparity in groups from the local population and is able to advocate for access to relevant services.

During 2024-25 there will be strategic focus on the themes of **child exploitation** and **serious youth violence.** 

### To implement a new Case Management system by March 2024

Considerable work has taken place over the last 12 months with our Systems and Information team. We went through the relevant procurement process and NEC/Pathways were selected as our chosen provider. A project plan documented milestones of data mapping, acceptance, and migration. A training needs analysis was completed, and six members of staff completed the train the trainer course and all staff have received training. We are confident we have built considerable knowledge across the staff team.

We were impressed by the Pathways case management system as it is a modern product with a simple and easy to navigate user interface. It is anticipated we will go live in May / June 2024.

### Performance over the last year.



**The rate of First Time Entrants (FTEs) in Stockton has decreased** in the latest published YJB data from 198 in 2022 per 10,000 to 125 in 2023.

This is a significant reduction in our FTE rate. We are considerably lower than all other comparisons including England & Wales, North-East and our YJS family. The actual numbers of children who have become FTE in this reporting period is 26, down from 40 previously

We have been strong advocates of the Child First approach and divert as many children away from the criminal justice system as possible. The OPCC funding has allowed for the widespread use of Triage and Triage 2. With the introduction of our Out-Of-Court Disposal panel it is anticipated this will assist in our continued efforts to keep our FTEs at a low level.



# The latest reoffending rate is 44.4%, which is lower than our PCC area but higher than other comparison groups.

This is higher than the previous quarter's performance of 36.4% and higher than the previous year of 21.4%.

The current cohort consists of 18 children where eight reoffended

The previous cohort consisted of 17 children but only four reoffended. If you consider our reoffending data average over previous 12 months of 32.3% this is broadly in line with all other comparisons.

# 3.75

reoffender rate

# **The latest data regarding Reoffences/Reoffender** is 3.75.

This is lower than all other comparisons apart from our PCC area. This is an improvement on the last published data which was 4.75. The current figure is based on eight children committing 30 offences between them.



**Stockton's custody rate is currently above** all national and local comparisons at a rate of 0.29.

The level has remained at 0.29 since the last published data.

The current figure relates to six custodial sentences.

All six custody cases relate to serious violent offending. Stockton-On-Tees have faced challenges in relation to the volume of children charged to Court for serious offences. Most have been given Community sentences and context has been provided in other sections.

### **Risks and Issues**

Stockton-on-Tees Youth Justice partnership continue to function in an ever-evolving landscape with the streamlining of services and pressures on resources. Adolescent and Exploitation Services including youth justice are now co-located which allows for collaborative working, wider discussions, and a multi-skilled workforce to respond to need. Change programmes have inherent risks, and our focus is to continue to embed the recent changes while maintaining an outstanding service.

It is evident we continue to work with a group of children that exhibit higher levels of need and more complex behaviours. The YJB grant allows us to maintain a comprehensive and effective service to the children we work with. We have used the recent increase in grant funding to create an additional youth justice officer role and ETE worker (both initially for 12 months). We need to ensure we have sufficient resources in place to meet demand and expectations. This needs to be kept under constant review. Any reduction in the YJB grant would have serious implications.

The YJT is moving to a new case management system in May 2024, and we hope to minimize any disruption this may cause. The Information and System team have worked closely with our provider NEC to ensure any difficulties are resolved quickly. We also need to start exit planning for both our Turnaround and Immediate Justice Programmes as funding ends March 2025. We need to ensure this causes as little disruption to the children and families we are working with.

The YJT along with many over teams from across Stockton-On-Tees Borough Council will move to a refurbished big open office environment. This will be a different way of working for many staff.

The YJT does not have a centralised place for appointments with children. The team use a variety of venues across the borough including family hubs. We need to identify a space in Stockton town centre where children and families can come for appointments and will accommodate staff and bring together resources to deliver effective services.

# Plans for the forthcoming year

### **Child First**

The Child Focus<sup>1</sup> approach has 4 tenets, which are summarised as:

#### As children

Prioritise the best interests of children and recognising their particular needs, capacities, rights and potential. All work is child-focused, developmentally informed, acknowledges structural barriers and meets responsibilities towards children.



### Building pro-social identity

Promote children's individual strengths and capacities to develop their pro-social identity for sustainable desistance, leading to safer communities and fewer victims. All work is constructive and future-focused, built on supportive relationships that empower children to fulfil their potential and make positive contributions to society.

### Collaborating with children

Encourage children's active participation, engagement and wider social inclusion. All work is a meaningful collaboration with children and their carers.

### Diverting from stigma

Promote a childhood removed from the justice system, using pre-emptive prevention, diversion and minimal intervention. All work minimises criminogenic stigma from contact with the system.

The Child First approach means that all staff consistently refer to our cohort as children and not young people. The impact of this has been it is more effective when gaining access to appropriate services. We talk to children in a positive way about their strengths and ability for positive change.

We have promoted diversion throughout the team/partners and consequently we have seen a significant reduction in FTE's. We avoid criminalising children unnecessarily. The YJT strives to promote a pro-social identity. We are adopting the new Prevention and Diversion assessment tool at the earliest opportunity as this is more child focused and is cemented on a strengths-based model. We are also in the process of restructuring the format of our Pre-Sentence Reports to be more child friendly/strengths based.

We have continued to build a strong partnership approach to our work so we can continue to develop personalised child focus work. We have speech, language and communication, health and education and training workers in place along with support workers who can work with children to develop inclusion, positive relations, interests, and activities.

<sup>&</sup>lt;sup>1</sup> YJB Strategic Plan, 2024-27

We recognise Child First practice is part of an ongoing journey and we have planned to hold a Child First effective practice workshops every six months.

The voice of the child is a key element of the Child First principle. In July 2023 we produced a report for the Management Board which collated 41 responses from Children and parents/carers from our feedback questionnaires. The feedback was extremely positive, and it was apparent children and they parents/carers felt supported by youth justice staff. The children commented on the good work we do on ETE, practical help and intervention work. Many parents remarked the situation was 'better' with our intervention. Although this is constructive feedback, we recognise we need to do more to achieve active participation and collaboration with children.

We are committed to ensuring that young people and their families have a voice; that they have an influence in their individual intervention programmes *and* in broader approaches to service delivery and developments. We aspire to deliver motivational, respectful and strength-based approaches to promote desistance from crime. Participation is one of our strategic objectives for the next year.

### **Resources and services**

Regular financial reports are presented to the YJ Management Board with recommendations for the board to discuss and agree. The income and projected expenditure represent finance estimates based upon the Youth Justice Team structure, agreed funding and service initiative from a national and local level. As in previous years, staff costs will continue to constitute most of the expenditure. All monies carry forward in reserve are earmarked for planned Youth Justice business, and all future spend of the reserve would be agreed by the board.

There is currently no requirement for Stockton-on-Tees Youth Justice Service to contribute to remand costs, but this may change if the numbers increase.

We use 100% of our grant, partner contributions and available resources to deliver these services and we believe they produce improved benefits and outcomes, and our performance will be improved in 2024–25 by understanding and working with the diverse communities in Stockton. This will be delivered with a joined-up problem-solving approach, focussing on our response and long-term support, using a consistent approach in working with our most vulnerable, complex, and high-risk teenagers and enhancing our offer for First Time Entrants.

The table on page 26 represents the closing financial position for 2023-24. Expenditure was slightly over budget, due to the pay award that was agreed mid-year, Stockton-on-Tees Borough Council have covered that. The budget has seen a slight increase in the YJB grant, due to an uplift in 2024.

The Ministry of Justice Turnaround programme financial profile will be presented as a separate report in the 2023-24 financial year. We have continued to receive payment in kind for Police,

Probation and Health workers. The Office of the Police & Crime Commissioner has committed further funding for our Triage programme.

### **Workforce Development**

We updated our workforce development policy in November 2022 to ensures all YJT employees and seconded workers have sufficient skills to enable them to carry out their job effectively. Staff receive monthly supervision and a yearly appraisal along with completing a range of mandatory training. All YJT in 2023-24 staff have received training on Pathways case management system, Hidden Harm (NPACS) and Prevent. The YJT have a monthly Effective Practice session with all staff. The sessions are designed to develop knowledge and skills. In 2023-24 we have completed work on Child First, the victim's journey, new case guidance and the YJB Diversion and Prevention assessment tool. Our CAMHS worker has also undertaken reflective practice sessions with staff.

The YJT currently have 10 Referral Order panel volunteers. Referral Order panel member meetings take place on a quarterly basis and an element of training is provided during these sessions. Panel members are also offered two 1:1 session each year. They also have access to Stockton Borough council training.

In the last year we have had several new members of staff joining the team. All have received our two-week induction programme which includes, meetings, training, and shadowing opportunities. Our training plan for 2024-25 covers such areas as transitions to probation, breach case management, harmful sexual behaviour refresher and custody processes.

### **Evidence-based practice and innovation**

Stockton-on-Tees YJT always seek to improve practice to ensure we achieve the best possible outcomes for children and families. Consequently, we continually work towards improving the services we provide and extend our offer based on best and evidence-based practice. We have built upon good practice over many years and desistance theory is embedded into our way of working. We ensure children have consistency of case managers so we can effectively form relationships with the children and families we work with. Our partnership approach/offer is an example of our current good practice. We have Police, Probation, ETE, SALT and CAMHS workers all in place and we are responsive to children's needs. We have continued to invest in a bike project as children's feedback about their experience there has been consistently positive.

### **Evaluation**

We intend to build on feedback gained from the YJB validation visit which concluded "Outstanding practice is evidenced. Stockton has a high volume of court work and a very experienced team. Where there are issues with court or with police decisions, additionalities such as a court user group or a SPoC might assist in challenging these", February 2024.

### Priorities for the coming year

### 1. Help children stay out of the criminal justice system.

### We will:

- Introduce YJB Diversion and Prevention Assessment tool for all OOCD cases.
- Continue to promote diversion principles at our OOCD panels and use of Outcome 22.
- Provide comprehensive interventions for children identified through the Turnaround and Immediate Justice programmes.
- Continue to deliver Triage services in partnership with the Office Police Crime Commissioner.

### 2. To reduce reoffending.

### We will:

- To consider how we introduce Youth Endowment Fund recommendations of high impact interventions into practice. This to include Social Skills Training and Cognitive Behaviour Therapy.
- To be pro-active in making referrals to Safer Communities Transitions Project for 17year-olds who need additional support.
- To use core grant to make the 12-month ETE worker post permanent as this is having an impact on proving every child with the opportunity to engage in appropriate ETE.
- To provide a comprehensive offer to the youth justice cohort regarding sports and physical activities.

### 3. Reduce the use of custody and prioritise effective resettlement.

### We will:

- Continue to hold a pre-sentence meeting in all possible custody cases to ensure comprehensive Community Sentences are recommended to court.
- Propose where appropriate electronic tags with trial monitoring as this will promote confidence to the Court that children can be managed safety in the community.
- All resettlement cases will be discussed at Management Board meetings to ensure any gaps in provision are known and escalated to Board members whose seniority can make key decisions.
- Ensure early planning is in place for those children leaving custody. This will be monitored by monthly resettlement meetings.

### 4. Strengthen our responses to Serious Youth Violence and Child Exploitation.

### We will:

- Work closely with our Adolescent Exploitation social work team to develop positive pathways for children to steer them away from Serious Youth Violence and Child Exploitation.
- The YJ Management Board will, at pace, drive and shape a refreshed multiagency approach to serious youth violence
- Work in partnership with CURV
- Focused Deterrence To help Children understand the consequences of violent crime.
- To identify children at risk of serious youth violence at the earliest opportunity through our work with Custody Navigators, Turnaround Programme, and Immediate Justice and provide them with support.

### 5. To Reduce the number of school exclusions.

### We will:

- To monitor school exclusion across the youth justice cohort.
- Utilise ETE clinic and Fair Access Panel to raise concerns around school attendance and exclusions.

### 6. To refresh our practice in our work victims and restorative practice.

### We will:

- Increase capacity and resilience for staff to undertake victim and restorative justice work.
- Increase participation of victims at Referral Order panels
- To review all our process and practice in relation to victims and restorative justice.
- Within 6 months adopt YJB advised to model victim services using framework for devised by Gwent & Caerphilly YOS for example, victim safety and contact forms.

### 7. To develop a Participation model of practice.

### We will:

- Create a participation working group.
- Liaise with local partners Bright Minds and Cornerhouse Youth Project to model best practice.
- Gather children's lived experience and new ways to gain feedback to help us improve our youth justice services.
- To hold creative workshops with children to find out how best to support them to build positive identities.

### National priority areas

### Children from groups which are over-represented

It is paramount Stockton-On-Tees YJT are aware of issues of disproportionality and take appropriate action. It is recognised that nationally children from some ethnic minority groups are more likely to be criminalized. Over the last 12 months the Management Board have been provided with quarterly reports which document the ethnicity of the youth justice cohort. The report compares information to the latest census data (2021) on Stockton's population and in terms of ethnicity was 92% White, 4.6% Asian, 3.3% Other. We have not found any disproportionality in terms of ethnicity as the cohort has consisted of 93% White. The YJB information on the Stockton cohort for April – June 2023 on racial disparity reports in terms of reoffending the cohort, 94% were white and 6 Asian/Asian British. Again, this is in line our local demographics. Although the numbers are small, we are committed to continued scrutiny and analysis of data.

The Management Board have also monitored children known to wider services. A report was presented to the Management Board in October 2023. This consisted of an in-depth audit which looked at the characteristics of 62 children. This found 35 were open to Children Services and 27 who are not.

### **Prevention**

Our prevention offer is from the Targeted Youth and Missing from Home (MFH) Team which sits within the Adolescence and Exploitation service. The team are responsible for direct work with children where there are risks or vulnerability around all aspects of exploitation. They also provide a dedicated response to children who go missing from home.

All engagement with the Targeted Youth team is voluntary and they prioritise face to face contact and direct work, taking full opportunity of any reachable moments presented between them and the child. All direct work is aimed to be individual to each child's needs, innovative and using evidence-based practice tools, which underpins our good practice and quality assurance framework.

Targeted Youth aim to reduce the need for statutory involvement by responding to the early indicator of exploitation, to prevent the need for social care action. Both YJT and Targeted Youth Support have close links with SBC Community Safety team who can identify children who are displaying anti-social behaviour in the community. Targeted Youth Support also deliver Appropriate Adult support, intensive support, reparation work, personal development sessions for children open to the YJT.

### Diversion

Stockton-on-Tees YJT is committed to a diversionary approach in our work. We believe we should avoid unnecessary criminalisation of children and deal with them at the lowest possible level. The YJT are keen to ensure where there is a linked offence children receive an alternative outcome that does not result in a criminal record, avoids escalation into the formal youth justice system and associated stigmatisation. Our OOCD framework has a range of disposals (Restorative Interventions, Outcome 22, Triage and Triage 2) that avoid children having a criminal record so we can, through assessment and intervention help them form/maintain a pro-social identify. In the last 12 months we have had 103 children subject to one of the above and all children have been provided with an intervention. In the last year only 13 out of 116 OOCD disposals received either a Youth Caution or Youth Conditional Caution. We have therefore embedded our diversionary principles into practice. This is evidenced by our significant reduction in FTE's.

### Education

Access to opportunities for ETE for the youth justice cohort is fundamental for their prospects. The YJT continue to hold a bimonthly ETE clinic which is attended by colleagues from Careers Services, SEND (Special Educational Needs and Disabilities) and Education Improvement Teams. The meetings discuss all NEET children on the YJT caseload with a focus on problem solving, sharing information and escalation. It also includes cases of school aged children where they have been concerns regarding attendance. In the last year it became apparent from this meeting that specialist skills and dedicated time is needed to work with the youth justice cohort. Many have low self-esteem, poor educational attainment, attendance and motivation, SALT and SEND needs. Finding the right pathway with the right support is challenging for staff who also have mainstream cases on their caseload. Consequently, the Management Board agreed for the YJT to employ a ETE worker rather than continue with the previous model of workers across the Careers Team being allocated cases. The YJT have had an ETE worker in place since October 2023. Our current post 16 performance is 80%, a significant increase from 38% when the ETE worker started. The data for Statutory School age young people remains at 100%. It is positive to report that the ETE worker is having an impact. Specifically, work with post 16 children to encourage them to consider appropriate training courses e.g., NACRO and Princess Trust has been successful.

### **Restorative approaches and victims**

The YJT have a youth justice co-ordinator role and this post has responsibility for Restorative Justice and victims. Most victims are contacted and an offer of involvement in a restorative process is initiated. This offer includes direct mediation, ensuring the voice of the victim is heard, direct/indirect reparation and letters of apology/explanation. We have a high satisfaction rate with the victims who have choose to engage in a restorative process. Our Immediate Justice programme has meant we have had more victims to contact over the last year and we have needed to consider how we build capacity for staff to undertake victim and restorative work.

We have also developed a portfolio of reparation projects, for example family hub and allotment projects. HMI Probation new inspection framework starting in 2025 will inspect victim work and will focus on quality of work. The YJB have recently provided good practice guide from the restorative and victim work undertaken by Gwent and Caerphilly Youth Offending Service. Given these two developments our 2024-25 Youth Justice Plan will have a strategic objective of reviewing our practice and approach with our restorative justice and victim work.

### Serious violence and exploitation

The link between the exploitation of children and serious organised crime gangs and the connections with the supply of drugs and serious violence is well understood in Stockton, as is the intrafamilial harm whereby family members of children are involved in OCG and serious violence. It was evident the Partnership in Stockton needed to develop a coordinated response to criminal exploitation and youth violence. Stockton has responded to this by strengthening its response and building on its MACE with a dedicated service area with the creation of the Adolescent and Exploitation Service in December 2023.

The Exploitation Team sit in the Adolescent Service and is a Social Work Team that has at its core the safeguarding of children who are going missing and/or being exploited or at risk of exploitation. The team will work with cases that are open to Children's Services using a co-working model, so there will be an allocated Social Worker and an Exploitation Team Social Worker allocated to the child.

The service will work with children from the age of 10-18 years of age who are likely to suffer harm from exploitation, although this will be assessed on a case-by-case basis. The Service can work with children for as long as necessary or whilst there is consent, with regular Exploitation Team Around the Child (ETAC) reviews taking place between 4-6 weeks (depending on the risk) to assess the effectiveness of the plan.

We work in close partnership with Police (CET and MFH), Health, Community Safety and CCTV surveillance, Police custody navigator, health navigator from hospitals, YJT, Virtual School and the Missing From Home Team who are part of the Exploitation Service.

In bringing together the knowledge, expertise and resources of all partners, the Team can share information swiftly, create a full picture of risk and need and provide a creative and effective response that is always guided by the particular needs and wishes of the individual child, young person, and their family.

This is under pinned by our Core Principles which are: Youth voice and experience: development and transitions in their lives: Intervene early and help prevent further harm: Intervention: Disruption and Information sharing and data analysis.

The team will work with cases that are open to Children's Services using a co-working model, so there will be an allocated Social Worker and an Exploitation Team Social Worker allocated to the young person.

The MACE arrangements provide assessment and risk management responses to those Persons and Locations where exploitation harm is present for children. Persons and Locations of Concern are managed in partnership through the Community Safety led Joint Action Group and Police led MARSOC management of which YJT are partners. As such, the partnership is collectively responsive to support disruption of the contextual risks for children at risk of exploitation harm. In addition, there is the oversight of NRM submissions through the Tees Strategic Exploitation Group (TSEG), as such YJT work in partnership with MACE to ensure appropriate referrals are made, and information is shared to support identification of children at risk of Modern Slavery and Trafficking.

The YJS partnership facilitates the seamless transfer of information on risk and vulnerabilities across a range of forums which include, the strategic Multi-agency Child Exploitation Meetings (MACE), Multi-Agency Public Protection Arrangements (MAPPA) and Multi-Agency Risk Assessment Conference (MARAC). We continue to work closely with CURV and the funded custody navigators scheme provides a holistic approach in engaging and intervening with children at the earliest opportunity.

### **Detention in police custody**

We have established arrangements in place for children detained in custody. Youth Support provide Appropriate Adults during office hours 9 -5 and the Emergency Duty Team provide an after-hours service. All staff undertaking AA work have been PACE trained. Staff will work with the Police to facilitate that a parent/carer will attend in the first instance. If this is not possible, we will act as AA and ensure the child understands the process and any interview is conducted fairly. Furthermore, we will provide updates to parents/carers and relevant professionals.

Cleveland Youth Justice Services continue to hold a monthly Children in Custody meeting. This is aligned with a business priority for the YJB to ensure custody is used appropriately. The meeting is attended by the Police, emergency duty and custody teams. We focus on all children who were held for more than 12 hours. Stockton on average has 10 – 12 cases each month which meet these criteria. The meeting looks for assurance that these children have support in place. We have found in most cases the reasons why children are held for over 12 hours is because a 'live' investigation is ongoing, or the child is not fit for interview due to intoxication. We have also had an agreement in place with Aycliffe Secure Home where they will provide a PACE bed if one is available. Over the last 12 months we have had several children who was placed in a PACE bed before attending court the following day.

In partnership with CURV, Hartlepool and South Tees YJT we launched a Custody Navigator scheme in April 2023. The scheme has trained staff available six days a week to support children in custody. Good communication channels are in place, so information is shared across partners in a timely fashion, so children's needs are addressed.

### Remands

In the last year we have reviewed our bail and remand policy, and this has formed part of a recent effective practice sessions with staff. The YJT provide a trained and specialist youth justice officer to attend each day, if required. We have an extensive range of bail packages available to the Court including ISS. Good partnership relationships are in place with Police, CPS, defence solicitors, Children Services, and others. We work closely with Children Services, so appropriate support is provided if children have any accommodation issues. Over the past year we have had three children who have been remanded to custody. These were for serious offences which include Section 18 Wounding and Aggravated Burglary. However, within this period the YJT have provided robust bail packages to the Court which included the use of BSS and ISS. We have had eleven children subject to bail packages where either a remand or extensive bail conditions have been actively pursued by the CPS. The YJB National Standards validation visit on the 31/1/2024 felt our work in this area was outstanding.

### Use of custody

In last year's plan we had proposed how to minimise the use of custody in Stockton-on-Tees. We developed clear mechanisms which included, holding a Pre-Sentence meeting in all possible custody cases to ensure comprehensive Community Sentences were recommended to the court. In appropriate cases we have proposed ISS and the use of electronic monitoring. Our custody rate is currently at 0.29 which is higher than all other comparations. The figure currently relates to six custodial sentences. All the custodial sentences relate to serious violent offences. In three of the cases, we initially proposed the children should receive a Community Sentence, which the Court agreed to. However, one case was subsequently sent to the Court of Appeal, and they revoked the YRO and imposed a DTO. In the other two cases the children breached they YRO's and the Court resentenced them to DTO's. In these cases, YRO plannings and back on track meetings were held. We offered considerable flexibility and worked closely with the children and their families to encourage compliance. Both were subject to electronic monitoring and were unable to manage this requirement of their YRO.

Although the custody rate is of concern, we have also produced many other PSR's where custody was being considered and these children were given community sentences. The feedback from the YJB validation visit said Stockton-On-Tees YJT are 'making every effort to steer children away from custody'.

### **Constructive resettlement**

Over the last 12-month Stockton-on-Tees YJT have continued to focus our attention on resettlement. We have considered the learning from HMI Probation thematic report into resettlement in 2019 and Case Management Guidance – Custody and Resettlement and YJB – How to Make Resettlement Constructive (Sept 2018). We recognised the importance of appropriate accommodation and ETE on release to build a positive identify for the child. Since our last Youth Justice plan, we have had three children released from custody. All returned home to live with family and the YJT ETE worker has provided specialist support to explore suitable options. Our CAHMS worker has also provided seamless support from liaising with

health professional in the custody to arranging appropriate appointments in the community. We have also ensured we have a range of personal development sessions in place, and this can range from cooking to going to the gym. We have also embedded bimonthly resettlement discussions between the Team Manager and Youth Justice Officers for each resettlement case. The meetings are designed to provide an update on the plan and to overcome any potential barriers to effective resettlement.

### Standards for children in the justice system

Stockton-on-Tees YJT completed the required National Standards self-assessment on standard two - At Court, last year. We reviewed our Strategy, Reports and Process. We considered a range of documents which included our remand policy and our practice in Court along with auditing 20 cases which were either Pre-Sentence Reports or Referral Orders. The selfassessment determined our Strategy as good and Reports and Process as Outstanding. The YJB selected Stockton-On-Tees YJT for a validation visit on the 31.1.2024. We provided a considerable range of evidence prior to the visit and the YJB reviewed the documentation as well as meeting staff and asking further questions to the management team. The YJB rated our work at Court as Outstanding across Strategy, Reports and Process. They remarked, 'Outstanding practice is evidenced'. The YJB said all possible steps are evidenced to divert children from court. In the last year 16 diversions were made from court. PSRs advocate for individual circumstances & social worker/ responsible person attends at court. Relationshipbased practice model is embedded so one person is with the child throughout journey. Clear Child First approach and contact made with child and family pre-court to ease anxieties. Court officers advocate for the child, reminding the court where necessary of EHCP/ SAL issues/ ASD/ LAC, etc. The YJB said in terms of an area of development Stockton need to work with partners to re-establish a court user group.

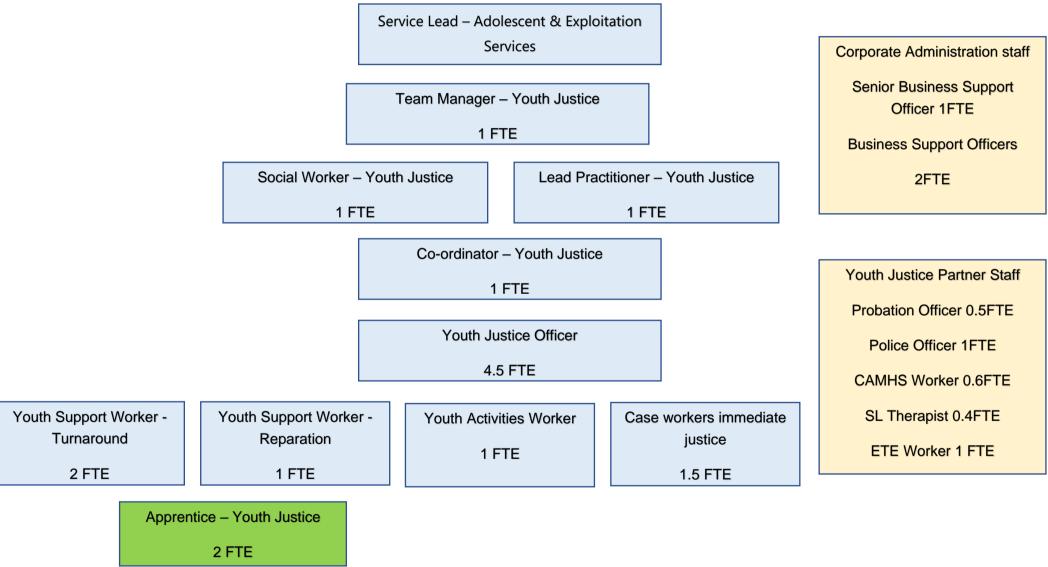
We have embedded an audit process in the last year. We undertake audits on both OOCD, and Statutory work which are aligned with HMI Probation standards and methodology. We have audited 15 cases over a 12-month period along with a further 20 for the National Standards audit. Themes have emerged around reviewing risk of harm and safety and wellbeing ratings and the format of plans for OOCD. These issues have been addressed through effective practice meetings.

# Appendix 1A: Staffing Demographics

Youth Justice Team staff demographics				
GENDER	Female	20		
	Male	4		
	Other	0		
ETHNICITY	White	96%		
	Asian	04%		
	Black	0%		
	Mixed	0%		
	Other	0%		
DISABILITY	YES	0		
	NO	24		

# Page 49

### Appendix 1B: Youth Justice Team Structure chart



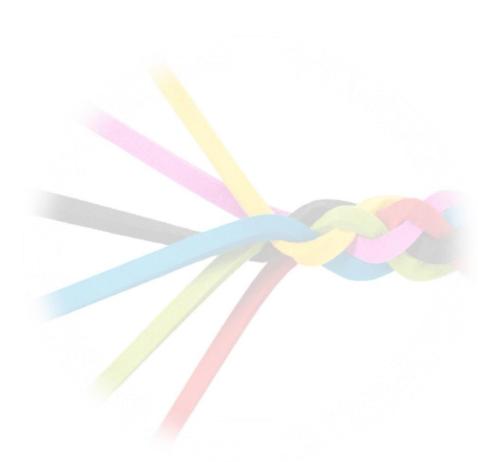
### Appendix 2: Budget Costs and Contributions

Below is a summary of the YJT's financial profile for 2023-24. As in previous years, the majority of expenditure was on staffing costs.

BUDGET 2023/24	budget	outturn 2023/2024	outturn variance
Staff	959,745	975,790	16,045
Premises	42,778	42,778	0
Office Costs	63,221	50,221	-13000
Central recharges	53,000	53,000	0
Total Expenditure	1,118,744	1,121,789	3,045
Income	1,118,744	1,121,789	3,045
Net Expenditure	0	0	0

Glossary	
AssetPlus	A strengths based structured assessment tool based on research and developed by the Youth Justice Board looking at the child or young person's offence, personal circumstances and factors affecting desistance from crime
Child Exploitation	Safeguarding activity which focuses 'beyond the child's home and families', to target those adults who are exploiting (targeting, tricking and coercing) children for their own purposes and needs.
CURV	Cleveland's Unit for Reduction of Violence
ETAC	Exploitation Team Around the child.
ETE	Education, training and employment; work to improve educational and learning outcomes
FTE	First-time entrants to the criminal justice system
HMIP	HM Inspectorate of Probation
Justice System	Involves any or all of the agencies involved in upholding and implementing the law: police, courts, youth justice, probation and custody providers.
MACE	Multi-Agency Child Exploitation
ΜΑΡΡΑ	Multi-Agency Public Protection Arrangements
OPCC	Office of the Police & Crime Commissioner
Pathways	The new YOT case management system
Restorative Justice	The use of restorative approaches within a justice context. Brings those harmed by crime (victims) and those responsible for the harm (the offender) into communication, with a view to repairing the harm caused
Safety & Wellbeing	Terminology introduced by the YJB / AssetPlus to describe potential adverse outcomes where concerns exist that the young person's safety and well-being may be compromised through their own behaviour, personal circumstances or because of the acts / omissions of others
Safeguarding	Action taken to promote the welfare of children and protect them from harm
YJB	Youth Justice Board
ΤLΥ	Youth Justice Team

This document was classified as: OFFICIAL



For more information on this Plan, please contact the Youth Justice Team

youthjusticeadmin@stockton.gov.uk

# Agenda Item 9

Date	Item	Attending
17 July 2024	Progress Update – Care Leavers EET	Mandie Rowlands
	Progress Update – Contextual Safeguarding and Youth Relationships	Dave Willingham
	Healthwatch Update – Youth Health	Janet Bradley
25 September 2024	Review of Narrowing the Gap in Educational Attainment – Final Report	Vanessa Housley Eddie Huntington
	Review of HAF – Scope and Project Plan	
16 October 2024	Review of HAF – Evidence TBC	
	Review of Narrowing the Gap in Educational Attainment – Action Plan	Vanessa Housley Eddie Huntington
13 November 2024	Review of HAF – Evidence TBC	
11 December 2024	Review of HAF – Evidence TBC	
15 January 2025	Review of HAF – Summary of Evidence TBC	
12 February 2025	Review of HAF – Final Report TBC	
12 March 2025		

### Children and Young People Select Committee Work Programme – 2023-2024

### Items to be scheduled each year

#### Annual

Overview of Children and Young People's Services and Annual Safeguarding Report

### **Six Monthly**

Children and Young People Performance Reports

### **Progress Updates**

This page is intentionally left blank